

Message Text

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INFO OCT-01 ADP-00 SSO-00 NSCE-00 DODE-00 CIAE-00 INRE-00

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DRAFTED BY ACDA/ ST: RBLCREECY: BK

6/13/73 EXT. 23702

APPROVED BY EUR: WSTABLER

WH: WHYLAND, FINAL PER PJF)

ACDA: PJFARLEY

OSD: AWOOD

CIA: RLOOMIS

JCS: WGEORGI

PM/DCA: VBAKER

S/S: MR. BARNES

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O 142038 Z JUN 73

FM SECSTATE WASHDC

TO USMISSION NATO IMMEDIATE

INFO USDEL SALT TWO IMMEDIATE

S E C R E T STATE 115907

EXDIS/ SALT

E. O. 11652: XGDS 1

TAGS: PARM

DOD HANDLE AS SPECATFOR SECDEF

SUBJECT: SALT -- DELEGATION REPORT TO NAC

1. MISSION SHOULD PREPARE CTS LETTER WITH USUAL CAVEATS FROM AMBASSADOR RUMSFELD TO SYG AND PERMREPS CONTAINING TEXT BELOW FOR TRANSMITTAL FOLLOWING RETURN FROM NATO MINISTERIAL.

2. BEGIN TEXT: I AM PLEASED TO TRANSMIT THE FOLLOWING REPORT ON THE CURRENT STATUS OF THE SALT NEGOTIATIONS IN GENEVA.

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3. WHEN AMBASSADOR JOHNSON LAST CONSULTED WITH THE NORTH ATLANTIC COUNCIL HE OUTLINED THE PROPOSALS WHICH THE UNITED STATES HAD DEVELOPED FOR PRESENTATION TO THE SOVIET SIDE. THE US INITIALLY PRESENTED ITS PROPOSALS WITH RESPECT TO A PERMANENT AGREEMENT, AND IN PARTICULAR ITS PROPOSALS FOR LIMITATIONS ON CENTRAL SYSTEMS. SUBSEQUENTLY IT PRESENTED ITS PROPOSAL FOR PROMPT CONCLUSION OF A PROVISIONAL AGREEMENT FREEZING MULTIPLE REENTRY VEHICLES FOR ICBMS.

4. THE SOVIET SIDE HASNOT YET FORMALLY RESPONDED TO OUR PROPOSALS FOR A PERMANENT AGREEMENT OR FOR A PROVISIONAL AGREEMENT. THE USSR HAS CONTINUED TO RESTATE ITS EARLIER POSITIONS AS WE HAVE PREVIOUSLY REPORTED THEM TO THE COUNCIL. (ALTHOUGH IT DID NOT RAISE THE NON- TRANSFER ISSUE IN THE SECOND HALF OF THE CURRENT SESSION, THERE IS NO INDICATION THAT THE SOVIETS HAVE ALTERED THEIR EARLIER POSITION ON THIS QUESTION.) THE US SUPPORTED ITS OWN PROPOSALS RATHER THAN ADDRESSING THE SOVIET " BASIC PRINCIPLES" OF APRIL 6 OR THE SOVIET " PHASED SOLUTION" FOR US NON-CENTRAL SYSTEMS, WHICH WE REPORTED TO THE COUNCIL IN OUR LETTER OF MAY 2.

5. AS WE HAVE NOTED, IN FRAMING OUR PROPOSAL ON NON-CIRCUMVENTION THE UNITED STATES HAD TAKEN INTO ACCOUNT PREVIOUS DISCUSSION IN THE NORTH ATLANTIC COUNCIL AND CONSIDERATIONS ON NON- CENTRAL SYSTEMS CONTAINED IN THE RECENT NATIONAL PAPERS -- THE NETHERLANDS PAPER OF NOVEMBER 9, 1972, THE UNITED KINGDOM PAPER OF NOVEMBER 28, 1972, AND THE FEDERAL REPUBLIC OF GERMANY PAPER OF DECEMBER 12, 1972 -- AND ALSO THOSE IN THE INTERNATIONAL STAFF PAPER OF JANUARY 5, 1973. THE INTERNATIONAL STAFF PAPER, RECOGNIZING THE LIKELIHOOD THAT THE ISSUE OF NON-CENTRAL SYSTEMS MIGHT NOT BE EXCLUDED FROM SALT INDEFINITELY, NOTED THAT A GENERALIZED NON- CIRCUMVENTION APPROACH WOULD PROBABLY BE THE BEST ALTERNATIVE SOLUTION TO PROTECT ALLIED INTERESTS.

6. FOLLOWING OUR LAST CONSULTATIONS IN THE COUNCIL, AFTER PRESENTING ITS PROPOSALS FOR A PERMANENT AGREEMENT AND FOR A PROVISIONAL AGREEMENT ON MULTIPLE REENTRY VEHICLES, THE
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US PROPOSED A NON- CIRCUMVENTION APPROACH FOR NON- CENTRAL SYSTEMS TO THE SOVIET DELEGATION. WE STATED THAT, AS AN INTEGRAL PART OF OUR PROPOSALS FOR A PERMANENT AGREEMENT QUOTE ... THE US SIDE WOULD BE PREPARED TO CONSIDER IN A PERMANENT AGREEMENT RECIPROCAL ASSURANCES TO THE EFFECT THAT NEITHER SIDE WOULD CIRCUMVENT THE AGREEMENT THROUGH THE DEPLOYMENT OF NON- CENTRAL SYSTEMS. SUCH ASSURANCES

WOULD MEET THE LEGITIMATE INTERESTS OF BOTH SIDES THAT A PERMANENT AGREEMENT WOULD NOT BE CIRCUMVENTED THROUGH THE DEPLOYMENT OF SYSTEMS NOT LIMITED BY THE AGREEMENT, SUCH ASSURANCES ALSO WOULD NOT AFFECT EXISTING OBLIGATIONS OF EITHER SIDE WITH RESPECT TO OTHER COUNTRIES, AND WOULD PROVIDE AN EQUITABLE SOLUTION TO THIS ISSUE. UNQUOTE. IF IT BECOMES APPROPRIATE TO PROPOSE ANY SPECIFIC LANGUAGE ON NON- CIRCUMVENTION, THE UNITED STATES PLANS TO DISCUSS ITS FORMULATION WITH THE COUNCIL AND TO SEEK THE COUNCIL' S COMMENTS BEFORE PROPOSING IT TO THE SOVIET DELEGATION.

7. BY MUTUAL AGREEMENT, THE US AND SOVIET SIDES DECIDED TO RECESS THE TALKS ON JUNE 12, WITH THE UNDERSTANDING

THAT THE EXACT DATE FOR RESUMPTION WILL BE FIXED THROUGH DIPLOMATIC CHANNELS.

8. THE FIRST MEETING OF THE STANDING CONSULTATIVE COMMISSION WAS HELD ON MAY 30, WHEN REGULATIONS GOVERNING PROCEDURES AND OTHER RELEVANT MATTERS OF THE COMMISSION WERE AGREED UPON. AT A SECOND MEETING ON JUNE 6, THE US PRESENTED DETAILED PROPOSALS ON NOTIFICATION, REPLACEMENT AND DESTRUCTION OR DISMANTLING PROCEDURES FOR CARRYING OUT THE APPROPRIATE PROVISIONS OF THE ABM TREATY AND THE INTERIM AGREEMENT. THE SOVIET SIDE PRESENTED BRIEF PROPOSALS ON THE SAME SUBJECT. A JOINT WORKING GROUP WAS ESTABLISHED TO DEVELOP AN AGREED SET OF PROCEDURES, BASED ON THE TWO PRESENTATIONS. END TEXT. PORTER

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*** Current Handling Restrictions *** EXDIS

*** Current Classification *** SECRET

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts:
Control Number: n/a
Copy: SINGLE
Draft Date: 14 JUN 1973
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: boyleja
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973STATE115907
Document Source: CORE
Document Unique ID: 00
Drafter: RBLCREECY: BK
Enclosure: n/a
Executive Order: RR
Errors: n/a
Film Number: n/a
From: SECSTATE WASHDC
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730620/aaaajbri.tel
Line Count: 150
Locator: TEXT ON-LINE
Office: ORIGIN SS
Original Classification: SECRET
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: EXDIS
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: boyleja
Review Comment: n/a
Review Content Flags:
Review Date: 15 AUG 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <15-Aug-2001 by willialc>; APPROVED <19-Sep-2001 by boyleja>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: <DBA CORRECTED> gwr 980209
Subject: SALT -- DELEGATION REPORT TO NAC
TAGS: PARM, XG
To: NATO
SALT TALKS
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005